

## Message Text

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ORIGIN OES-06

INFO OCT-01 EUR-12 EA-07 ISO-00 L-03 ACDA-07 AGRE-00  
AID-05 CEA-01 CEQ-01 CG-00 CIAE-00 CIEP-01 COME-00  
DLOS-06 DODE-00 DOTE-00 EB-08 EPA-01 ERDA-05 FMC-01  
TRSE-00 H-01 INR-07 INT-05 IO-13 JUSE-00 NSAE-00  
NSC-05 NSF-01 OMB-01 PA-01 PM-04 PRS-01 SP-02 SS-15  
USIA-06 SAL-01 FEA-01 /129 R

DRAFTED BY OES/OFA/FA:JCPRICE:LJA  
APPROVED BY OES/OFA/FA:ALZUCCA  
EA/J:SECTON  
EA/K:PMAYHEW  
EA/ROC:HENGLEBRECT  
L/OES:MLHOINKES  
EUR/SOV:JCOLBERT  
EUR/EE:ATHOMPSON  
EUR:JAARMITAGE  
EA:WGLEYSTEN  
-----180231 084350 /72-61

P 172114Z FEB 77  
FM SECSTATE WASHDC  
TO AMEMBASSY TOKYO PRIORITY  
AMEMBASSY TAIPEI PRIORITY  
AMEMBASSY SEOUL PRIORITY  
AMEMBASSY MOSCOW PRIORITY  
AMEMBASSY WARSAW PRIORITY

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E.O. 11652:N/A

TAGS: EFIS, US, JA, TW, KS, JR, XP, PL

SUBJECT: ALLOCATION OF RESOURCES AVAILABLE FOR FOREIGN  
FISHING OFF U.S. PACIFIC COAST FOR 1977  
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1. DEPT REQUESTS ACTION EMBASSIES TO INFORM HOST  
GOVERNMENTS OF FOLLOWING DEPT POSITION RE ALLOCATIONS OF  
RESOURCES AVAILABLE FOR FOREIGN FISHING OFF U.S. PACIFIC  
COAST IN 1977. THESE ALLOCATIONS SHOULD BE CONSIDERED  
PRELIMINARY AND SUBJECT TO POSSIBLE REVISION. POSTS  
SHOULD EMPHASIZE THAT DEPT'S POSITION IS CONSISTENT  
WITH INFORMATION PROVIDED TO US BY THE DEPT OF COMMERCE  
ON AVAILABLE SURPLUSES, NOTING THAT WHILE THE DECISIONS  
HAVE BEEN EXTREMELY DIFFICULT ONES, DEPT HAS BEEN GUIDED  
BY THE ALLOCATION CRITERIA SPECIFIED IN P.L. 94-265,

AND HAS MADE EVERY EFFORT TO ALLOCATE SURPLUSES IN A FULLY EQUITABLE MANNER. POST SHOULD NOT REPEAT NOT REVEAL THE ALLOCATIONS FOR NON-HOST GOVERNMENTS. POST SHOULD ALSO NOTE THAT ADDITIONAL FINAL REGULATIONS SUCH AS FEE SCHEDULE, CLOSED AREAS, GEAR RESTRICTIONS AND EFFORT LIMITATION, WERE PUBLISHED IN FEDERAL REGISTER BY COMMERCE DEPT FEB 11.

2. EMBASSY SHOULD EMPHASIZE IN CONTACTS WITH HOST GOVERNMENTS THAT DEPT'S FIGURES ON ALLOCATIONS ARE BASED ON

CALENDAR YEAR 1977. THUS FOREIGN CATCHES TAKEN DURING JANUARY AND FEBRUARY 1977 WILL BE SUBTRACTED FROM THE ALLOCATIONS DESCRIBED IN PARA 4 BELOW, AND ONLY THE REMAINING BALANCE WILL BE AVAILABLE FOR FOREIGN FISHING BETWEEN MARCH 1-DECEMBER 31, 1977. SIMILARLY, THE REMAINING BALANCE WILL BE USED BY THE U.S. IN DETERMINING THE LEVEL OF PERMIT FEES FOR FOREIGN FISHING OPERATIONS FOR THE PERIOD MARCH 1-DECEMBER 31, 1977. IN THIS REGARD, DEPT REQUESTS THAT ALL HOST GOVERNMENTS SUPPLY STATISTICS ON THEIR ANTICIPATED CATCHES (INCLUDING BY-CATCH) FOR JANUARY AND FEBRUARY FOR EACH SPECIES CATEGORY NOTED IN PARA 4 BELOW ASAP. THE USG ALSO WILL TAKE INTO ACCOUNT INFORMATION AVAILABLE FROM COAST GUARD AND NATIONAL MARINE FISHERIES SERVICES (NMFS) ON FOREIGN LIMITED OFFICIAL USE  
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FLEET OPERATIONS TO ESTIMATE FOREIGN CATCHES DURING THIS PERIOD. POST SHOULD INDICATE ALLOCATIONS ARE STILL SUBJECT TO SOME ADJUSTMENT.

3. CONCERNING THE ALLOCATIONS IN PARA 4 BELOW FOR SABLEFISH (BLACK COD), IN THE GULF OF ALASKA, HOST GOVERNMENTS SHOULD BE INFORMED THAT 4,000 MT OF THE TOTAL 19,500 MT SURPLUS FOR THE GULF OF ALASKA FISHERY IS RESERVED FOR INCIDENTAL CATCH ONLY BY TRAWL GEAR. ACCORDINGLY, ALLOCATIONS FOR DIRECTED FISHERY TOTAL 15,500 MT. ADDITIONALLY, TOTAL 7,400 MT SURPLUS FOR BERING SEA/ALEUTIAN SABLEFISH FISHERY IS FOR TRAWL, SET LINE AND TRAP GEAR COLLECTIVELY.

4. ACTION POSTS REQUESTED TO INFORM HOST GOVERNMENTS OF FOLLOWING ALLOCATIONS:

A. FOR MOSCOW: POLLOCK (BERING SEA/ALEUTIANS)-112,700 MT; POLLOCK (GULF OF ALASKA)-63,100 MT; SABLEFISH (BERING SEA/ALEUTIANS)-800 MT (ALL GEARS COMBINED); PACIFIC COD (BERING SEA/ALEUTIANS)-17,200 MT; PACIFIC COD (GULF OF ALASKA)-600 MT; YELLOWFIN SOLE (BERING SEA/ALEUTIANS)-40,800 MT; OTHER FLOUNDERS (BERING SEA/ALEUTIANS)-40,400 MT; HERRING (BERING SEA/

ALEUTIANS)-13,600 MT; PACIFIC OCEAN PERCH (GULF OF ALASKA)-8,700 MT; OTHER ROCKFISHES (GULF OF ALASKA)-1,200 MT; OTHER GROUND FISH (BERING SEA/ALEUTIANS)-27,300 MT; OTHER GROUND FISH (GULF OF ALASKA)-11,800 MT; ATKA MACKEREL (GULF OF ALASKA)-21,000 MT; FLOUNDERS, EXCEPT HALIBUT (GULF OF ALASKA)-1,800 MT; HAKE (NORTHEAST PACIFIC)-105,200 MT; PACIFIC OCEAN PERCH (BERING SEA/ALEUTIANS)-11,600 MT; SEAMOUNT GROUND FISH (WESTERN PACIFIC)-1,000 MT; JACK MAKEREL (NORTHEAST PACIFIC)-2,000 MT.

IN PRESENTING ALLOCATIONS TO THE APPROPRIATE USSR  
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OFFICIALS, POST IS REQUESTED TO DISCUSS MORE FULLY THE BASIS OF DEPARTMENT'S DECISIONS ON OVERALL ALLOCATIONS, NOTING THAT IN ALL CASES SIGNIFICANT WEIGHT HAS BEEN GIVEN TO THE CRITERIA OF TRADITIONAL FISHING AND THE NEED TO MINIMIZE ECONOMIC DISLOCATION. POST SHOULD STRESS THAT THIS IS NOT ONLY CLEARLY CONSISTENT WITH THE FISHERY CONSERVATION AND MANAGEMENT ACT OF 1976, BUT IS VIEWED AS PARTICULARLY IMPORTANT DURING THIS FIRST AND ESSENTIALLY TRANSITIONAL YEAR OF THE ACT'S IMPLEMENTATION. YOU SHOULD INDICATE THAT THE DEPARTMENT STRONGLY HOPES THAT THE MAINTENANCE OF TRADITIONAL FISHERY PRACTICES TO THE GREATEST EXTENT POSSIBLE WILL BE A COMMON OBJECTIVE IN THE IMPLEMENTATION OF FISHERY CONSERVATION ZONES BY OTHER GOVERNMENTS. YOU SHOULD NOTE THAT WE BELIEVE SUCH AN APPROACH BY THE GOVERNMENT OF THE USSR IS PARTICULARLY IMPORTANT FOR THE ROK, WHOSE TRADITIONAL POLLOCK FISHERY WITHIN THE NEWLY DECLARED SOVIET 200-MILE ZONE IS A MAJOR PORTION OF THEIR TOTAL WORLD FISHERY. POST SHOULD ADD THAT U.S. WOULD BE DISTURBED BY DISRUPTION OF THE ROK'S TRADITIONAL FISHERY IN THIS AREA AND IF REASONABLE ACCESS TO THE KAMCHATKA WATERS WERE NOT MAINTAINED BY THE USSR IT MIGHT NECESSITATE A RE-EXAMINATION OF THE SOVIET ALLOCATIONS WITHIN THE U.S. ZONE.

B. FOR SEOUL: POLLOCK (BERING SEA/ALEUTIAN) - 40,000 MT; POLLOCK (GULF OF ALASKA) - 35,800 MT; SABLEFISH (BERING SEA/ALEUTIANS) - 600 MT (ALL GEARS COMBINED); SABLEFISH (GULF OF ALASKA) - 1,600 MT (LONGLINE AND TRAP GEAR); PACIFIC OCEAN PERCH (GULF OF ALASKA) - 500 MT; OTHER ROCKFISHES (GULF OF ALASKA) - 100 MT; OTHER GROUND FISH (GULF OF ALASKA) - 100 MT.

IN PRESENTING ALLOCATIONS TO APPROPRIATE ROK OFFICIALS, POST IS REQUESTED TO CONVEY RESULTS OF OUR APPROACH TO MOSCOW ON USSR ATTITUDE TOWARD ROK FISHING WITHIN THE LIMITED OFFICIAL USE

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USSR'S 200-MILE FISHERY CONSERVATION ZONE. POST SHOULD NOTE THAT USSR WAS CLEARLY NOT PREPARED TO DISCUSS ISSUE AND RESPONDED TO USG INQUIRY WITH OFFICIAL STATEMENT THAT THEY WOULD NOT DISCUSS ISSUE, CITING THEIR POSITION IN PRINCIPLE REGARDING CONTACTS WITH ROK. YOU MAY INDICATE THAT WE INTEND TO CONTINUE TO SOUND OUT SOVIETS ON ISSUE AND WILL INFORM ROK OF ANY CHANGE. POST IS ALSO REQUESTED TO CONVEY SUBSTANCE OF DISCUSSION OUTLINED PARA 4(A) ABOVE WHICH IS TO ACCOMPANY PRESENTATION OF USSR ALLOCATIONS. IN SO DOING ROKG SHOULD NOT REPEAT NOT BE GIVEN IMPRESSION

THAT USG HAS MADE POLICY DETERMINATION ON ANY PARTICULAR COURSE OF ACTION IN THE EVENT ROK IS DENIED ACCESS TO KAMCHATKA FISHERY. DEPARTMENT HAS GIVEN THOUGHT TO SUGGESTIONS RECEIVED FROM MR. SHIM SANG JOON AS REPORTED SEOUL 0926. HOWEVER, DEPT VIEW IS THAT IN PRESENTING ALLOCATIONS COMMENTS BY POST SHOULD BE POSITIVE IN OVERALL TONE. ACCORDINGLY, EMBASSY SHOULD NOT RAISE ISSUE OF ROK VIOLATIONS OR LACK OF COOPERATION AS A BASIS FOR SIZE OF ROK ALLOCATIONS. IN ADDITION, POST SHOULD NOT GO OUT OF ITS WAY TO DIFFERENTIATE KAMCHATKA POLLOCK FROM THE ROK POLLOCK FISHERY AND ALLOCATIONS IN THE U.S. FISHERY CONSERVATION ZONE (FCZ) BY RAISING ISSUE OR TAKING WHAT COULD BE INTERPRETED AS A DEFENSIVE APPROACH TO QUESTION. IF, IN YOUR VIEW, LINKAGE BY MEDIA IS SIGNIFICANT, IT MIGHT BE CLEARLY STATED THAT POLLOCK QUOTAS WITHIN THE U.S. FCZ APPLY TO A PORTION OF THE TOTAL NORTH PACIFIC POLLOCK RESOURCE. IN ADDITION, COMMENTS OF POST SHOULD BE CONVEYED VERBALLY AND NOT IN FORM OF WRITTEN STATEMENT.

ACCORDINGLY, IN PRESENTING ALLOCATIONS TO APPROPRIATE ROK OFFICIALS, POST MAY EMPHASIZE THAT DEPT HAS ATTEMPTED TO ALLOCATE SURPLUSES IN A FULLY EQUITABLE MANNER AND HAS CAREFULLY TAKEN INTO ACCOUNT THE LIMITED OFFICIAL USE  
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ALLOCATION CRITERIA SPECIFIED IN THE FISHERY CONSERVATION AND MANAGEMENT ACT AND CONTAINED IN ARTICLE IV OF THE U.S.-ROK GOVERNING INTERNATIONAL FISHERY AGREEMENT. YOU SHOULD NOTE THAT ALLOCATION DECISIONS HAVE BEEN PARTICULARLY DIFFICULT IN SUCH CASES AS BERING SEA POLLOCK WHERE THE NEEDS OF THE RESOURCE CALL FOR REDUCED FISHING LEVELS. HOWEVER, POST SHOULD EMPHASIZE THAT WHILE SIGNIFICANT CONSIDERATION HAS BEEN GIVEN TO TRADITIONAL FISHING PATTERNS,

THE DEPT HAS ALSO TAKEN INTO ACCOUNT THE NEED TO MINIMIZE ECONOMIC DISLOCATION. IN THIS REGARD, POST SHOULD EMPHASIZE SIZE OF ROK GULF OF ALASKA POLLOCK ALLOCATION COMPARED WITH RELATIVELY LOW LEVEL OF ROK FISHERY IN THIS AREA.

DEPT WILL EXPLORE WHAT, IF ANY, ASSURANCES WERE GIVEN TO ROK IN NEGOTIATION OF 1972 FISHERY AGREEMENT. POST SHOULD NOT RAISE SUBJECT IN ANY DISCUSSION OF ALLOCATION ISSUE.

C. FOR TOKYO: POLLOCK (BERING SEA/ALEUTIAN)-792,300 MT; POLLOCK (GULF OF ALASKA)-44,100 MT; SABLEFISH (BERING SEA/ALEUTIAN)-5,600 MT (ALL GEARS COMBINED); SABLEFISH (GULF OF ALASKA)-13,900 MT (LONGLINE AND

TRAP GEAR); PACIFIC COD (BERING SEA/ALEUTIAN)-38,100 MT; PACIFIC COD (GULF OF ALASKA)-1,600 MT; YELLOWFIN SOLE (BERING SEA/ALEUTIAN)-62,100 MT; OTHER FLOUNDERS (BERING SEA/ALEUTIAN)-61,500 MT; FLOUNDERS, EXCEPT HALIBUT (GULF OF ALASKA)-18,700 MT; HERRING (BERING SEA/ALEUTIAN)-5,800 MT; PACIFIC OCEAN PERCH (BERING SEA/ALEUTIAN)-9,300 MT; PACIFIC OCEAN PERCH (GULF OF ALASKA)-19,800 MT; OTHER ROCKFISHES (GULF OF ALASKA)-2,700 MT; OTHER GROUND FISH (BERING SEA/ALEUTIAN)-63,500 MT; OTHER GROUND FISH (GULF OF ALASKA); 4,200 MT; SQUID (BERING SEA/ALEUTIAN)-10,000 MT; SEA-LIMITED OFFICIAL USE  
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MOUNT GROUND FISH (WESTERN PACIFIC)-1,000 MT; SNOW (TANNER) CRABS (BERING SEA/ALEUTIAN)-12,500 MT; SNAILS (BERING SEA)-2,700 MT.

D. FOR TAIPEI: POLLOCK (BERING SEA/ALEUTIAN)-5,000 MT; SABLEFISH (BERING SEA/ALEUTIAN)-200 MT (ALL GEARS COMBINED). IF ROC OFFICIALS EXPRESS DISAPPOINTMENT THAT ALLOCATIONS ARE SMALLER THAN EXPECTED, EMBASSY SHOULD POINT OUT THAT ALLOCATIONS ARE BASED ON TRADITIONAL FISHERIES AND HARVESTABLE SURPLUSES. OTHER NATIONS HAVE LONGER ESTABLISHED FISHERIES WITHIN U.S. FISHERY CONSERVATION ZONE.

E. FOR WARSAW: POLLOCK (GULF OF ALASKA)-6,000 MT; ATKA MACKEREL (GULF OF ALASKA)-1,000 MT; PACIFIC COD (GULF OF ALASKA)-100 MT; OTHER GROUND FISH (GULF OF ALASKA)-100 MT; HAKE (NORTHEAST PACIFIC)-18,000 MT; JACK MACKEREL (NORTHEAST PACIFIC)-2,000 MT.

IN PRESENTING ALLOCATIONS TO APPROPRIATE GOP OFFICIALS, POST SHOULD NOTE THAT WITH REGARD TO HAKE, DEPT HAS TAKEN INTO ACCOUNT PARA 4 OF AGREED MINUTE

OF U.S.-POLAND PACIFIC BILATERAL AGREEMENT WHICH  
EXPIRED DECEMBER 1976. POST CAN ALSO POINT OUT THAT  
DEPT HAS ALLOCATED 1,000 MT OF POLLOCK IN EXCESS OF  
GOP'S REQUEST.  
HARTMAN

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## Message Attributes

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**Capture Date:** 22-Sep-1999 12:00:00 am  
**Channel Indicators:** n/a  
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**Decaption Note:**  
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**Disposition Approved on Date:**  
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**Disposition Date:** 22 May 2009  
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**Executive Order:** N/A  
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**TAGS:** EFIS, US, JA, TW, KS, XP, PL  
**To:** TOKYO TAIPEI MULTIPLE  
**Type:** TE  
**vdkgvkey:** odb://SAS/SAS.dbo.SAS\_Docs/fe4d1fbf-c288-dd11-92da-001cc4696bcc  
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